

# Energy Savings Performance Contracting

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*Montana Dept. of Environmental Quality*

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*Ameresco, Inc.*

# What is Energy Performance Contracting

**Well-established mechanism in the U.S. for delivering energy efficiency, implemented by the private sector**

- Montana legislation that supports performance contracting activity.

**Performance-based energy efficiency projects funded through private capital—energy savings (\$) repay investment over time**

- Projects occur in public and private sector buildings and facilities
- Projects save energy while providing for facility renewal often addressing deferred maintenance

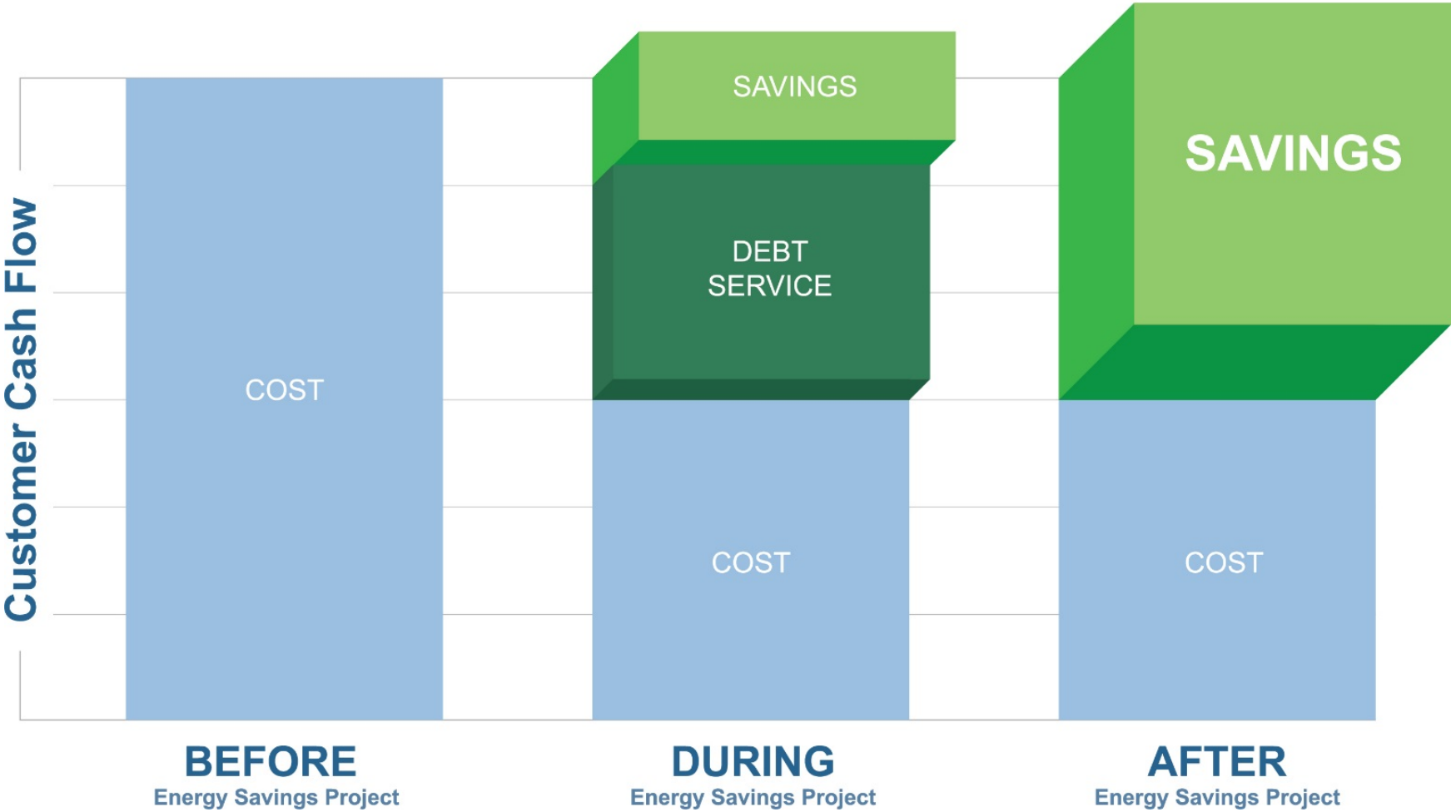
**Projects have contractual agreements with the private sector that guarantee energy savings**

- Measurement and Verification (M&V) to verify project energy savings

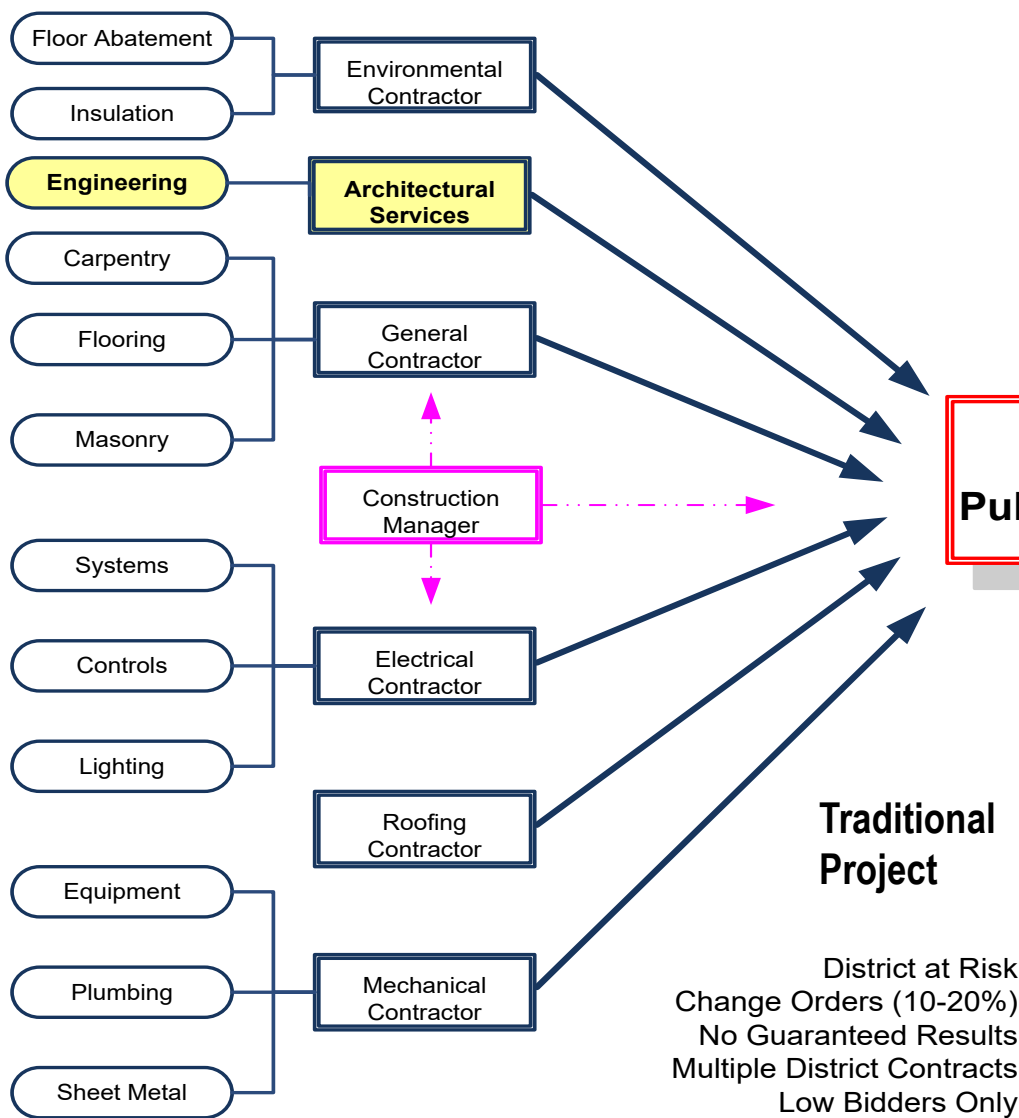
# Performance Contracting: A Budget-Neutral Solution

Energy & O&M Cost    ESCO & Financial Debt Service    Savings    *Illustration only. % of savings varies from project-to-project*

*Energy Services Agreements enable budget-neutral energy efficiency upgrades by guaranteeing a minimum level of energy savings over the term of the contract, and that the savings from the project will exceed the project costs. The customer can then repay the investment with their energy savings over time.*



# Traditional Project



## Traditional Project

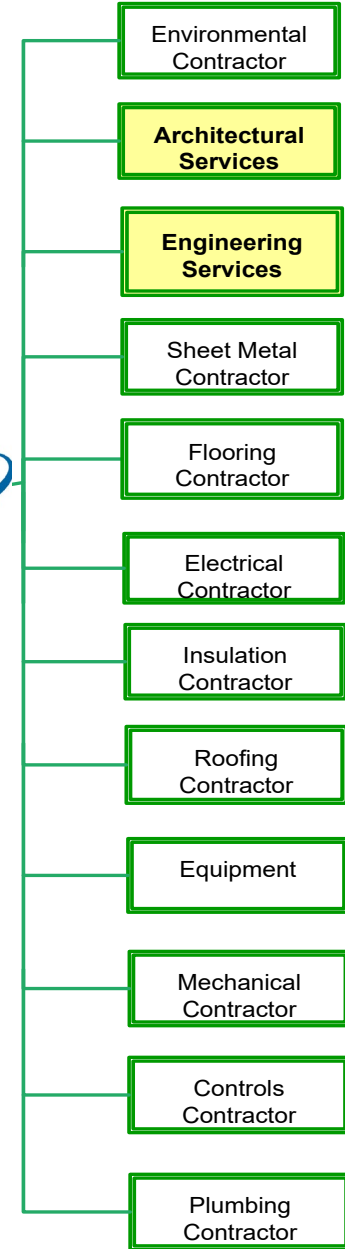
District at Risk  
Change Orders (10-20%)  
No Guaranteed Results  
Multiple District Contracts  
Low Bidders Only  
No Savings Measured/Leveraged  
Multi Layers of Mark-up (vertical)

Vs.

## Energy Performance Contract

Ameresco at Risk  
NO Change Orders  
Guaranteed Results  
One Contract  
Pre-Qualified Trades  
Savings Measured & Leveraged  
No Layers of Mark-up (horizontal)  
Can use Bond Issuance \$'s  
Can use Private Financing  
No Impact on Bonding Capacity  
33% Faster Implementation, with significant construction cost savings\*

# Energy Performance Contract



# Engineering Focused Project Management

## ■ Identification of Your Needs & Goals

- ECMs = Energy Conservation Measures
- FIMs = Facility Improvement Measures

## ■ Pre-Design & Budgeting

- Options Analyses & Reasonable Scope Selection
- Possible Funding Sources
- (ESPC / Deferred Maintenance / Other)

## ■ Engineering

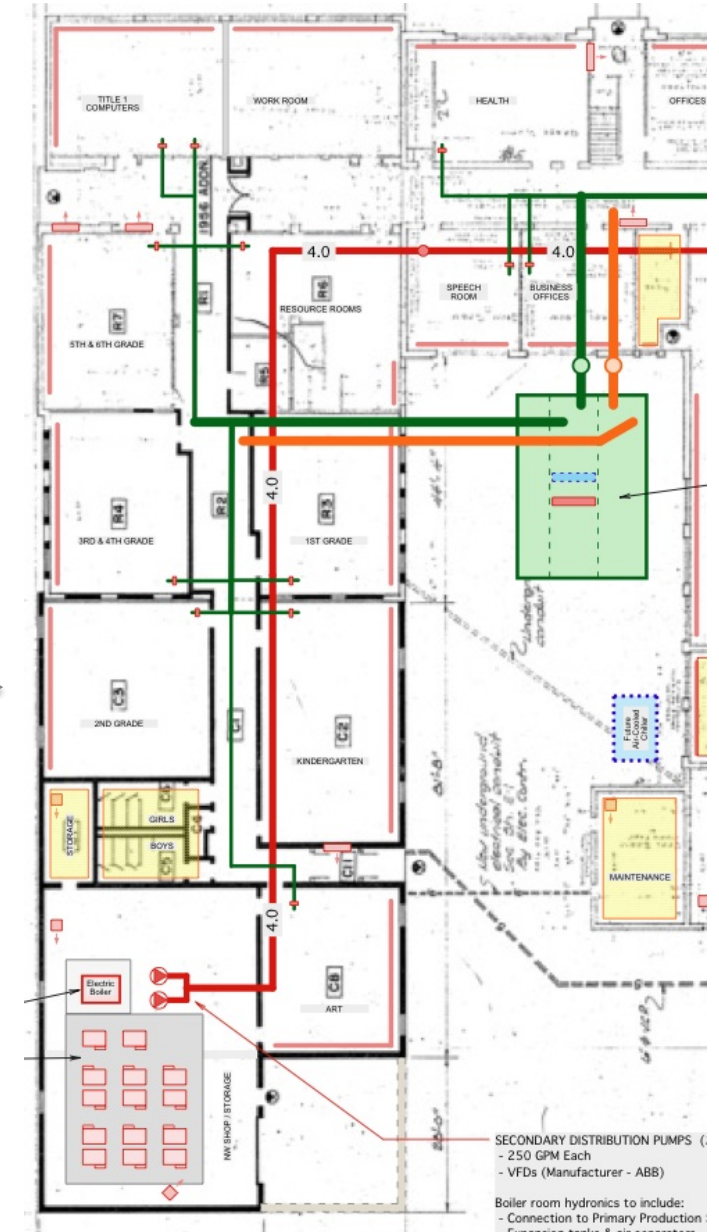
- Detailed Design for Competitive Contractor Pricing
- (As required for some funding sources)

## ■ Construction

- Management & Supervision

## ■ Commissioning

- Startup & Testing
- Training





# The Process

## Enabling Legislation MCA 90-4-1102 to 1114

**90-4-1103. Authority to enter into energy performance contracts.** (1) A governmental entity may enter into an energy performance contract. A governmental entity that enters into an energy performance contract shall do so in accordance with this part.

(2) Nothing in this part prevents a governmental entity from entering into a contract that is not an energy performance contract for conservation measures under any other legal authority.

**90-4-1112. Selection of qualified energy service providers.** (1) Before entering into an energy performance contract, a governmental entity shall solicit a request for proposals from a minimum of three qualified energy service providers. The governmental entity may award the performance contract to the qualified energy service provider determined by the governmental entity to best meet the needs of the governmental entity. The qualified energy service provider selected is not required to have submitted the proposal with the lowest cost.

## Key Terms

### MCA 90-4-1102(2)

**"Cost-saving measure"** means a cost-effective facility improvement, repair, or alteration or equipment, fixtures, or furnishings added to or used in a facility and designed to reduce energy or water consumption or operation and maintenance costs. The term also includes vehicle acquisitions, changes to utility rate or tariff schedules, or fuel source changes that result in cost savings.

## Key Terms

### MCA 90-4-1102(1)

**"Cost-effective" or "cost-effectiveness"** means that the sum of guaranteed cost savings and, if and to the extent allowed by rules adopted pursuant to 90-4-1110(3)(d), unguaranteed energy cost savings attributable to utility unit price escalation are equal to or exceed any financing repayment obligation each year of a finance term.



# Key Terms

## MCA 904-1102(8)

“**Guaranteed cost savings**” means a guaranteed annual measurable monetary reduction in utility and operating and maintenance costs for each year of a guarantee period resulting from cost-saving measures. Guaranteed cost savings for utility cost savings must be calculated using mutually agreed on baseline utility rates in use at the time of an investment-grade energy audit. Guaranteed cost savings for operation and maintenance cost savings must be calculated using mutually agreed on baseline operation and maintenance costs at the time of an investment-grade energy audit.

# Key Terms

## MCA 90-4-1102(4)

**"Energy performance contract"** means a contract between a governmental entity and a qualified energy service provider for evaluation, recommendation, and implementation of one or more cost-saving measures, evaluation of cost-effectiveness, and guaranteed cost savings.

## *The 5 Step EPC Process*

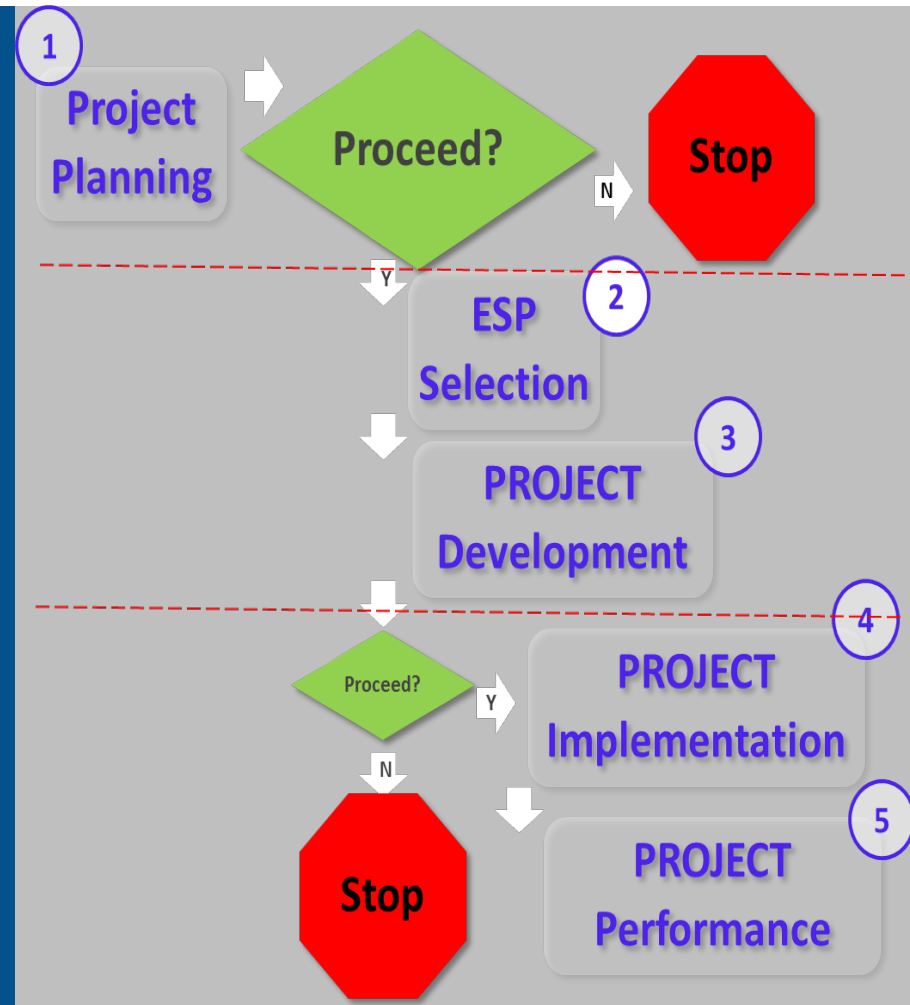
Step 1- Project Planning

Step 2 - Energy Service Provider  
(ESP) Selection Process

Step 3 - Project Development

Step 4- Project Implementation

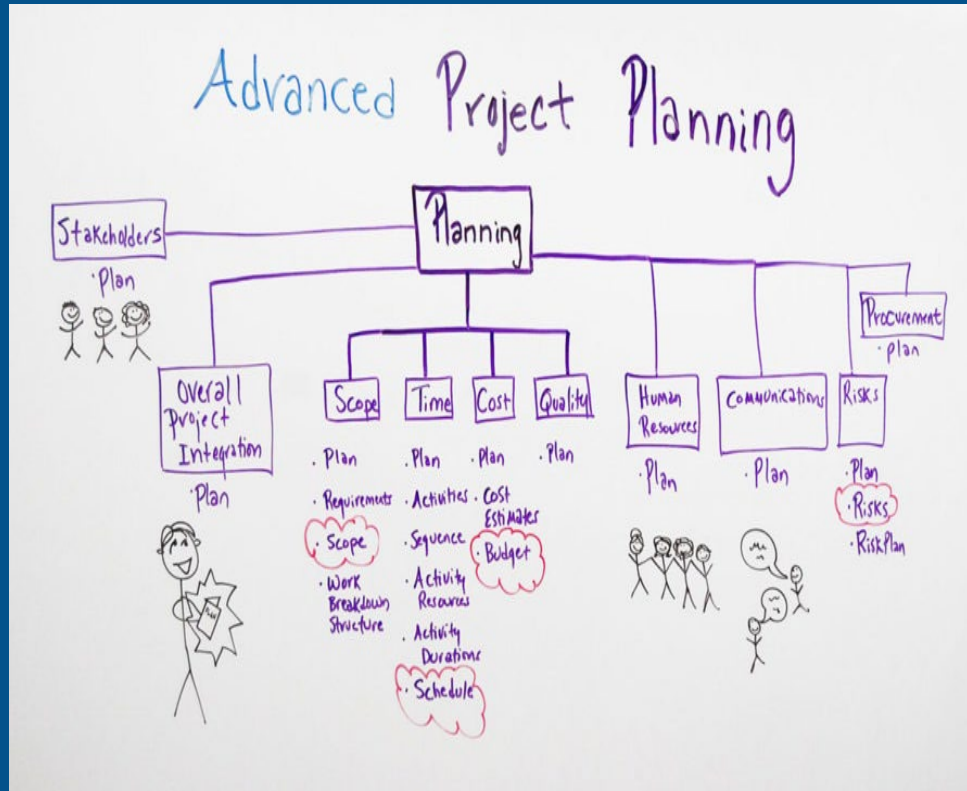
Step 5 - Project Performance



## Step 1

# Project Planning

- Learn about EPC resources available from DEQ
- Identify Potential Projects
- Begin Outreach to Key Stakeholders
- Define Project Goals
- Explore Financing Strategies
- Develop Scope of Potential Work
- Decide whether to move forward with selecting an Energy Service Provider to perform the Investment Grade Audit (IGA)



## Step 2

# Energy Service Provider (ESP) Selection Process

- Develop Request for Proposal
  - Select Energy Service Provider (ESP)
  - Negotiate Investment Grade Audit (IGA) Contract
  - Consider Engaging an Owner's Representative for complicated projects
- Someone who can help you navigate the EPC process, and who can potentially serve as a liaison between you and the ESP

The screenshot shows the Montana Department of Environmental Quality (DEQ) website. The browser address bar displays 'http://deq.mt.gov/Energy/ee/EPC/Step2'. The page title is 'Step 2 - Energy Service Provider (ESP) Selection Process'. The left sidebar contains a navigation menu with the following items: 'Energy Performance Contracting Virtual Assistant', 'The 5-Step Process', 'EPC Funding & Financing Information', 'EPC Documents', 'FAQs', 'Contacts', and 'Proposed Program Documents'. The main content area is titled 'Step 2 - Energy Service Provider (ESP) Selection Process' and includes a sub-header 'Engage Owner's Representative'. Below this, there is a section titled 'Develop Request for Proposal (RFP)' which contains detailed instructions for developing an RFP, including information about the RFP template, the need for a technical facility profile, and the importance of defining the initial scope of work. The text also mentions that the RFP should be submitted to DEQ for review prior to issuing and that the completed RFP should be published at least once a week for two consecutive weeks in a newspaper of general circulation in the area where the project is located. The RFP must be sent to at least three ESPs on DEQ's Prequalified ESPs list. The text further states that prior to the response deadline, the entity may host pre-submittal informational meetings and that in return, the ESPs that have been contacted are expected to respond to the RFP. Appropriate responses include submitting a proposal or sending a letter declining participation in the project. Failure of a contacted ESP to respond is unacceptable and could potentially result in the ESP's removal from the EPC program.



## Step 3

### Project Development

- **Investment Grade Audit (IGA ) Project Proposal**
- **Decide to whether to continue** with the EPC or explore alternative means to complete the project
- **Decide on Scope of Project**
- **Decide on Funding and/or Financing**
- **Decide on Measurement and Verification (M&V) Plan**
  - to accurately measure whether the improvements are delivering the guaranteed energy savings.
- **Negotiate Contract with ESP**



## Step 4

# Project Implementation



- **Cost Savings Measure Installation**
  - ESP will complete the design and retrofit work and move forward with install
- **Commissioning**
  - Quality control process to make sure that building is still operating optimally
- **Training** of facility staff on proper operation and maintenance.
- **Project Closeout**
- **Operational and Maintenance (O&M) Services** *(optional)*
  - ESP may offer (at a cost) to operate and maintain the equipment



## *Step 5* **Project Performance**

- **Monitor Project Performance**
  - ESP will perform ongoing project monitoring for a minimum of 3 years per MT statute.
- **Measurement & Verification (M&V) Protocols on agreed-upon frequency basis**
  - ESP will submit the annual M&V report to you and DEQ for each year of the guaranteed period

# Project Overview – Kalispell Schools Phases 1 - 5

## How Did We Get Here?

- 2013 – KSD Phase 1 Energy Performance Contract
- 2016 – KMS Phase 2 Energy Performance Amendment
- 2017 - Flathead Phase 2 – Steam to Hot Water Design/Build
- 2018 – Flathead Phase 3 – Steam to Hot Water Design/Build
- Budget Issues with other bond projects
  - Considered Excess Savings from Phase 1 ~\$25k/year
- 2018/2019 - LED Lighting for Entire District
  - Conventional Energy Performance Financing

# Kalispell Schools Phase 1 – EPC Project Review

## **TOTAL PROJECT**

\$3,287,495 – Energy Savings Performance Contract

## **Quality Schools Grant**

~30%– Quality Schools Grant – HB 15

## **QZAB bonds using Energy Savings**

**(~\$116,000/year guaranteed)**

~60% – QZAB's at 0% Financing

~5% Private Donation (Ameresco)

~5% District Cash

# Kalispell Schools Phase 1 – EPC Project Review

## **Focus on Flathead High**

**Lighting Upgrades – All Buildings (Standardize)**

**Building Envelope Improvements – All Buildings**

**Water Fixture Retrofits – Most Buildings**

**Boiler System Upgrades / Replacement – Flathead High**

**Domestic Hot Water Upgrade – Flathead High**

**HVAC System Upgrades – Flathead High, Edgerton**

**Asbestos Abatement – Flathead High**

**New Roof – Flathead High West Annex**

# Comprehensive Project By Building

ECM #	Overall Project Savings & Costs - by ECM	Total Savings	Installed Cost
1	Flathead High School	\$61,121	\$ 2,502,651
2	Glacier High School	\$2,258	\$ 30,196
3	Kalispell Middle School	\$16,280	\$ 265,393
4	Edgerton	\$12,590	\$ 188,989
5	Hedges	\$3,683	\$ 51,824
6	Linderman	\$3,310	\$ 43,940
7	Russell	\$3,087	\$ 48,599
9	Peterson	\$3,193	\$ 41,528
10	Elrod	\$4,338	\$ 49,910
11	Vo-Ag	\$3,228	\$ 43,360
12	Administration	\$925	\$ 3,340
13	Central Supply	\$212	\$ 2,332
15	Maintenance	\$2,559	\$ 15,431
<b><i>Project Totals</i></b>		<b>\$ 116,785</b>	<b>\$ 3,287,495</b>



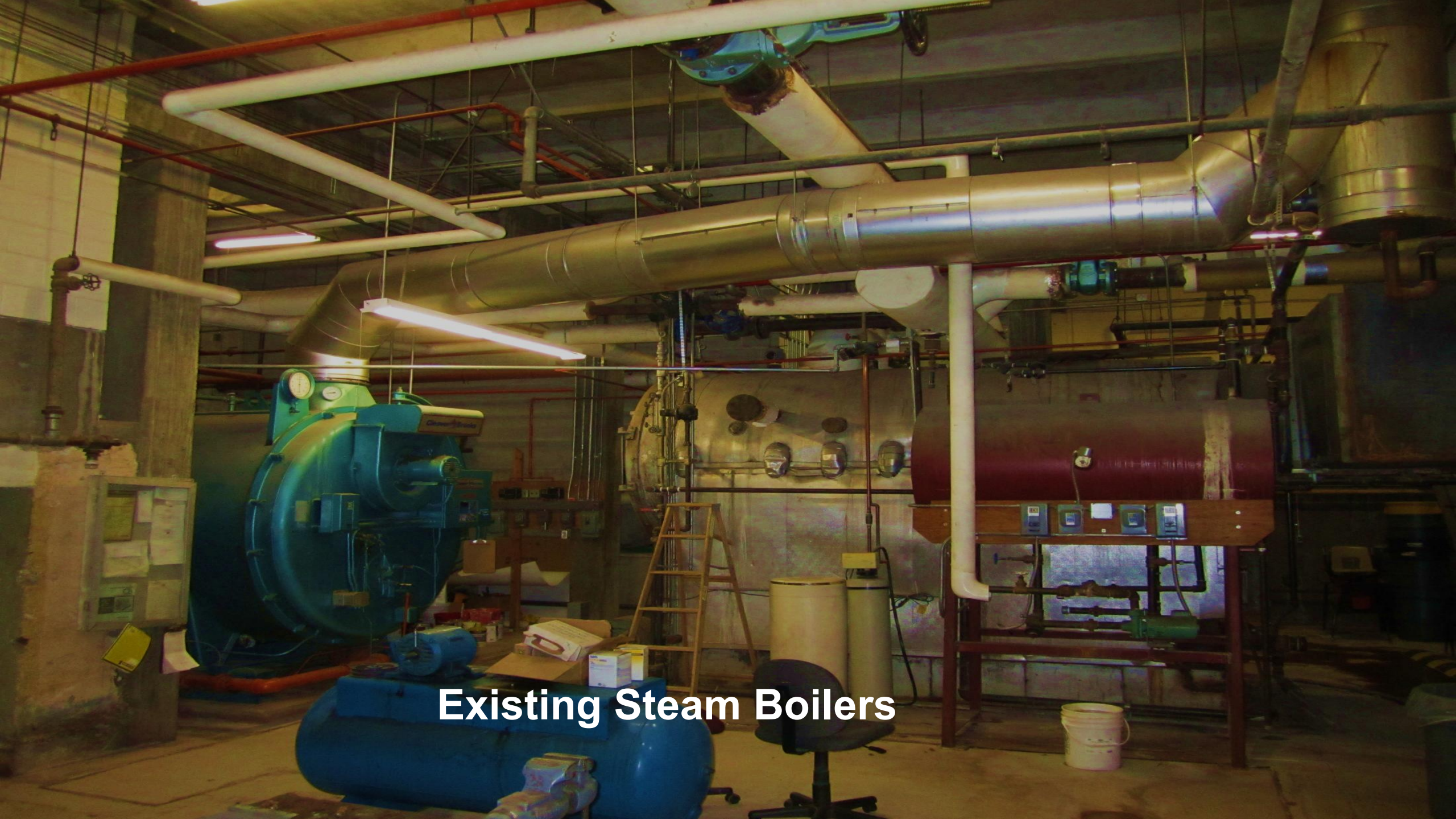
# Comprehensive Project By Energy Conservation Measure

ECM #	Overall Project Savings & Costs - by ECM	Total Savings	Installed Cost
1	Lighting Upgrades - Interior	\$36,180	\$ 469,678
2	Lighting Control Upgrades - Controls	\$5,900	\$ 94,594
3	Lighting Upgrades - Exterior	\$2,128	\$ 68,239
4	Building Envelope Improvements	\$12,696	\$ 150,891
5	Water Fixture Retrofits	\$9,398	\$ 109,539
6	Domestic Hot Water Upgrade	\$5,521	\$ 20,805
7	Boiler Plant Modifications	\$11,287	\$ 745,319
10	Temperature Control System Upgrades	\$1,825	\$ 8,014
13	VAV Upgrade	\$13,473	\$ 1,285,444
15	High Efficiency Transformer Replacement	\$3,610	\$ 75,567
16	Roof Replacement & Insulation	\$750	\$ 84,378
17	Retro-Commissioning	\$14,017	\$ 175,026
<b>Project Totals</b>		<b>\$ 116,785</b>	<b>\$ 3,287,495</b>

# Additional Costs – No Change Orders to Kalispell Schools

<b><u>Kalispell Additional Work Summary</u></b>		
<i>Flathead High School</i>	Miscellaneous Lighting	\$ 1,458
	Lighting for Room 215	\$ 1,444
	Exterior Lighting	\$ 21,072
	Mechanical/Boiler Room Stairway	\$ 53,859
	Cabinet Unit Heaters/piping/asbestos removal	\$ 73,552
	Vice Principal/Teachers Room Additional Heat	\$ 24,750
<i>Kalispell Middle School</i>	Additional ballasts (dual switching)	\$ 8,173
	Miscellaneous Lighting	\$ 2,021
	Exterior Lighting	\$ 4,758
<i>Edgerton</i>	Lighting - Coridor 1	\$ 10,010
	Exterior Lighting	\$ 3,431
<i>Linderman</i>	Additional Lighting	\$ 6,064
<i>Elrod</i>	Additional Lighting	\$ 3,031
<i>Vocational Ag</i>	Additional Lighting	\$ 5,844
<i>Miscellaneous</i>	Occupancy Sensor Changes various schools	\$ 11,969
	Measurement & Verification initial testing	\$ 2,475
	Northern Industrial Asbestos Inspections	\$ 11,034
	<b><u>TOTAL</u></b>	<b><u>\$ 244,943</u></b>
	Kalispell Contract Value	\$ 3,287,495
	Extra Costs (% of contract) covered by AMERESCO	7.45%





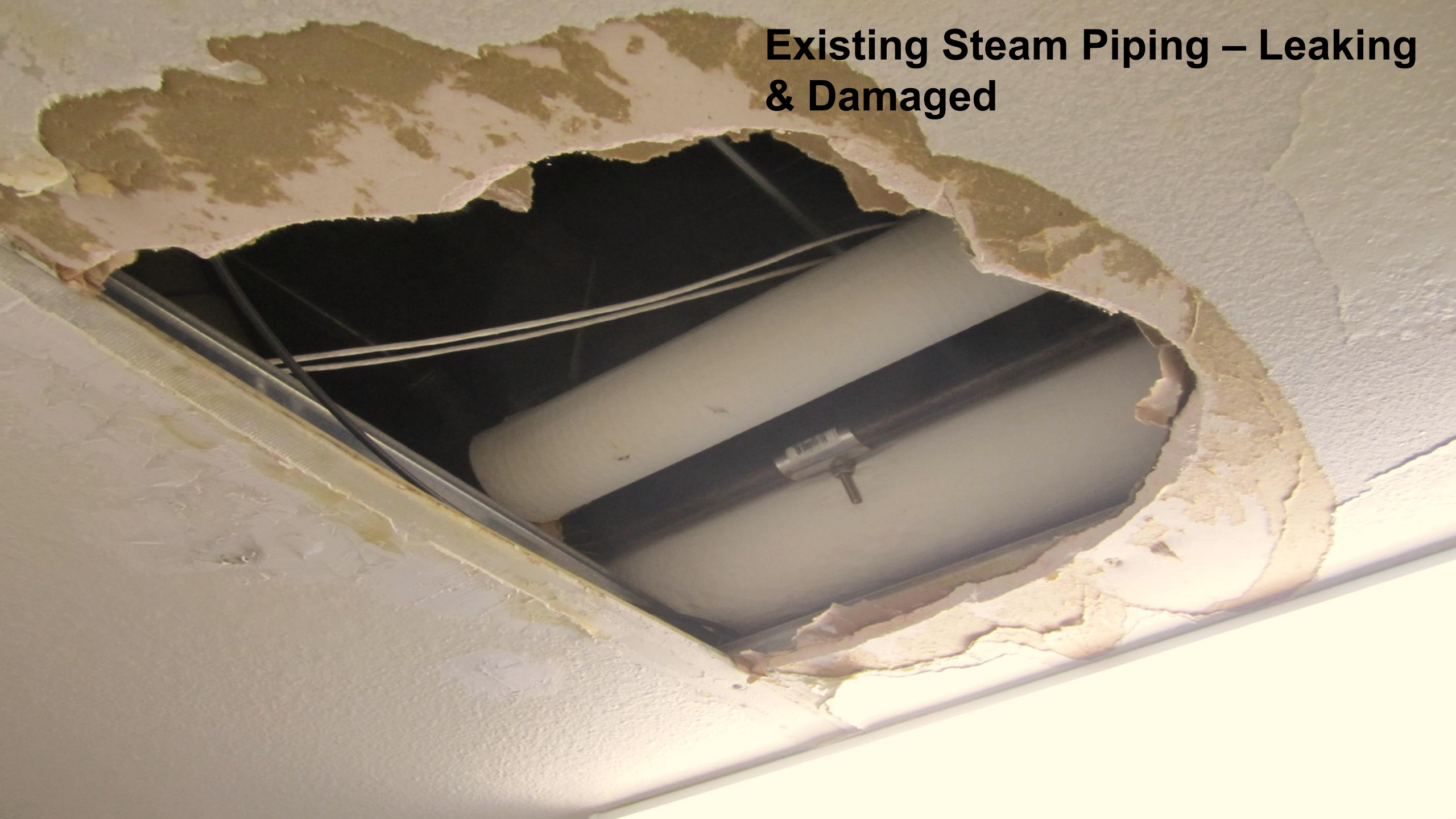
**Existing Steam Boilers**







# Existing Steam Piping – Leaking & Damaged





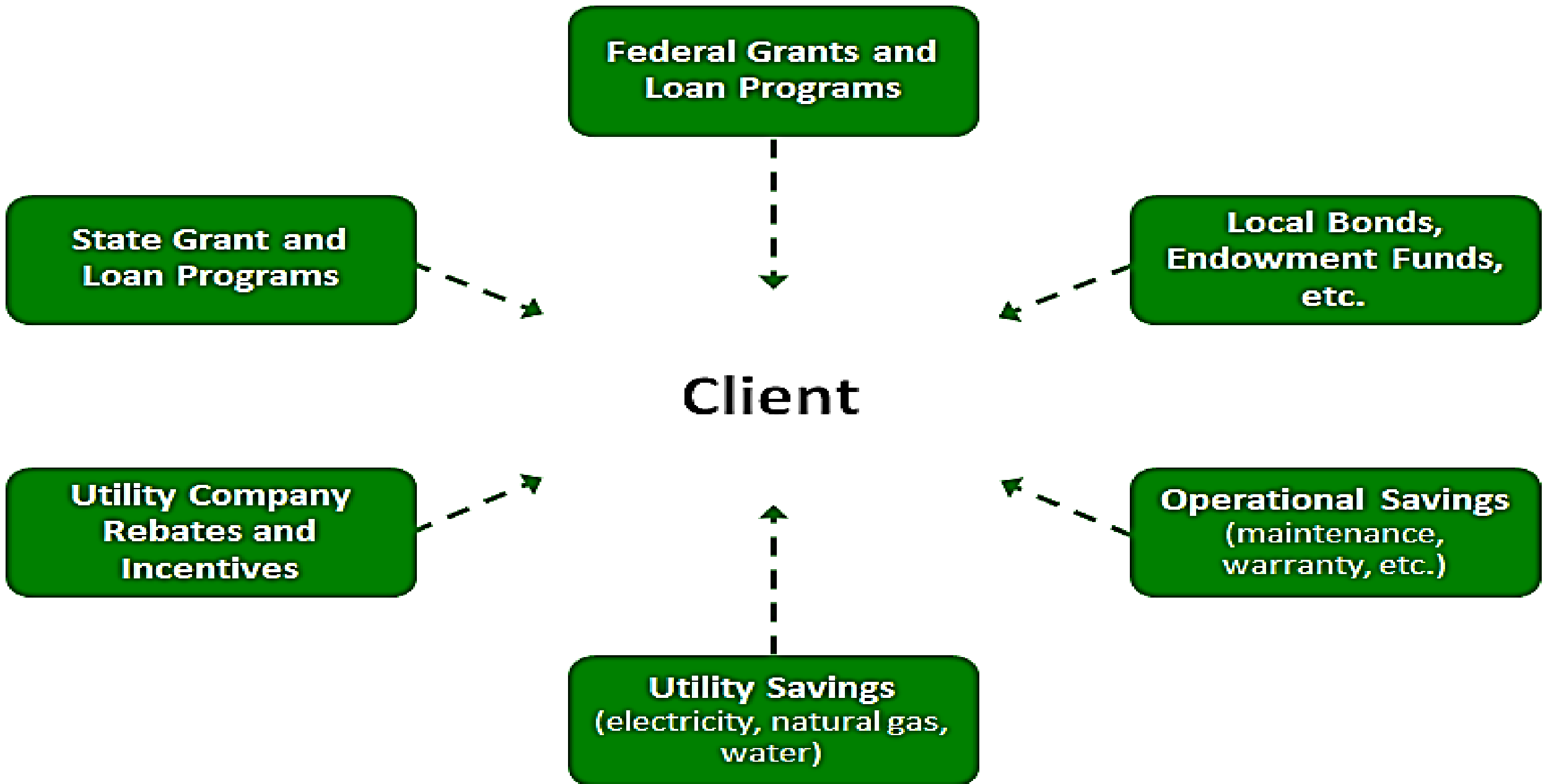
# Existing Steam Piping – Leaking & Damaged







# Funding Sources



# Energy Savings Project Funding Sources

## INTERCAP LOAN PROGRAM

- Administered By *Board of Investments*
- Variable Interest Rate – **3.37% Currently**
- Rate Re-set Annually in February
- 10 Year Average Interest Rate ~**2.3%**
- Overall Average Interest Rate ~**4.1%**
- Cap on Interest Rate – **16.5%**
- No Cost of Issuance
- No Pre-Payment Penalty
- Note is backed by Operation Budget & General Fund or Energy Savings
- Not subject to appropriation
- Required to have 15 years of M&V – *added burden to project*

## TAX-EXEMPT LEASE

- Administered By *Private Lenders*
- Fixed Interest Rate
- Current Interest Rate – ~**4% Fixed**
- No Costs of Issuance
- Prepayment on any payment date with a Penalty of **1-2%**
- Subject to Annual Appropriation
- 3 years only Measurement & Verification required – *lessens burden to the project*
- Flexible payment schedule

## Utility Rebates (<5%)

- Administered By Utility
- Limited Funds Available
- Electric Utility Structure currently not geared towards conservation

## Reserve / Bond Election

- Taxpayer Liability
- Ameresco provides assistance & marketing for election
- Leverage funds for energy savings performance contract

## Grants

- Grant programs to buy down cost of finance

# Funding Sources - Kalispell



July 24, 2013

Gwyn Andersen, Director – Business Services  
Kalispell Public Schools  
233 1<sup>st</sup> Avenue East



Office of Public Instruction  
P.O. Box 202501  
Helena, MT, 59620-2501  
(406) 444-3095  
(888) 231-9393

July 24, 2013

Gwyn Andersen, Director  
Kalispell Public Schools  
233 1<sup>st</sup> Avenue East  
Kalispell, MT 59901

Dear Gwyn,

We are pleased to inform you that the Quality Schools Grant (QSG) requires you to notify OPI of the progress and/or anticipated use of the funds as soon as possible.

Shown below is a breakdown of the Kalispell Elementary Schools' total QZAB allocations. Bonds issued using the 2012 allocation must be issued by December 31, 2014. The total QZAB allocation is \$619,800.

Allocation Year	Amount
2012	\$619,800

OPI receives inquiries about the projects that are financed with QZAB bonds. Please help us with these requests by providing information about your intended use of the funds.

Finally, please be aware that compliance with the federal rules and regulations pertaining to the QZAB program are the responsibility of the local education agency (LEA), which is Kalispell Elementary. OPI is not required to ensure that these rules are followed.

If you have any questions, please contact me at (406)-444-4524 or [nthuotte@mt.gov](mailto:nthuotte@mt.gov).

Sincerely,

Nicole Thuotte, School Finance Specialist  
OPI School Finance Division

**\$2,207,028**  
**QZAB @ 0%**

## OFFICE OF THE GOVERNOR STATE OF MONTANA

STEVE BULLOCK  
GOVERNOR

JOHN WALSH  
LT. GOVERNOR

September 24, 2013

Superintendent Darlene Schottle, Ed. D.  
Flathead High School District  
233 1<sup>st</sup> Ave East  
Kalispell, MT 59901

RE: Notice of Quality Schools Grant Program Award

Dear Superintendent Schottle:

On behalf of the State of Montana, I am pleased to announce its recent award of \$1,010,067 for the Quality Schools Grant Program.

Projects such as this help local schools with repairs, deferred maintenance, and other capital projects.

Enclosed is your grant contract for the Quality Schools Grant Program. Both original copies to Ms. Kelly Development Division, P.O. Box 202501, Helena, MT 59620-2501. Do not hesitate to contact Ms. Lynch at [DOCQualitySchools@mt.gov](mailto:DOCQualitySchools@mt.gov).

Again, congratulations and good luck with the project.

Sincerely,

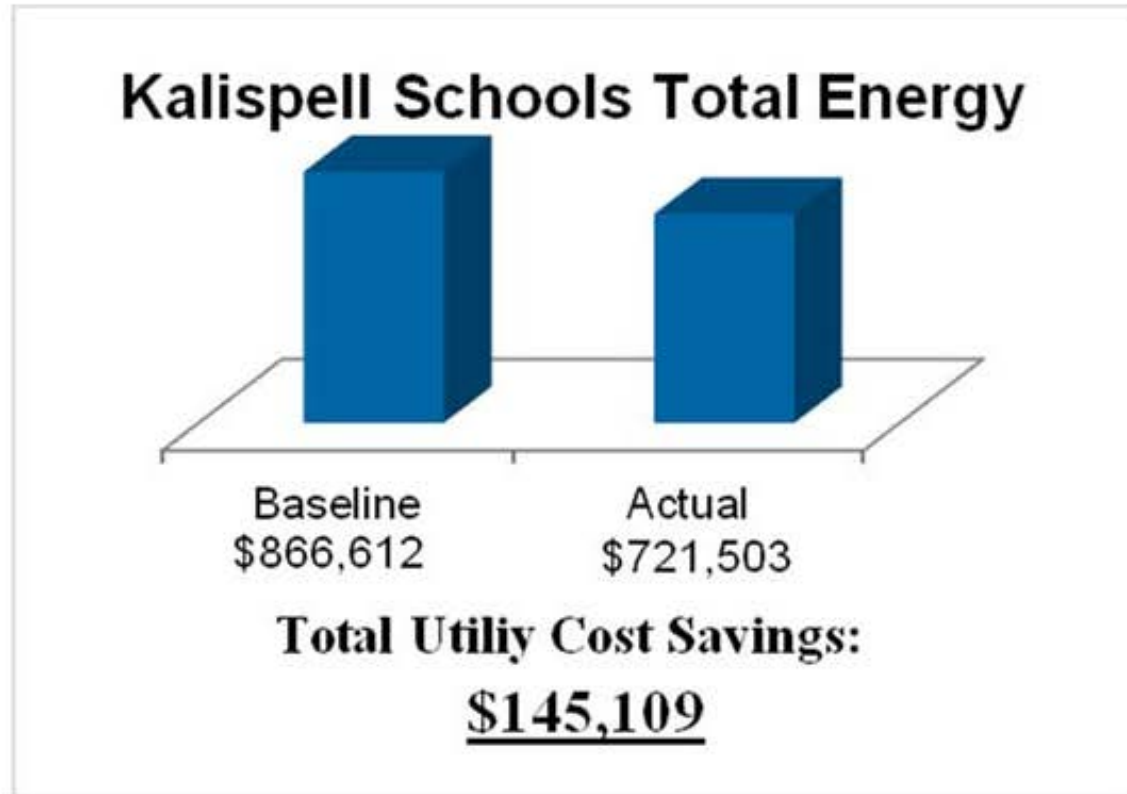
STEVE BULLOCK  
Governor

cc: Gwyn Anderson, Director of Operations and Business Services, Flathead High School District  
Brian Solan, PE, Ameresco, Inc.

**\$1,010,067**  
**QUALITY**  
**SCHOOLS**  
**GRANT**

# Results – Measurement & Verification

## *Summary of Guaranteed and Verified Energy and Cost Savings*



The EPC guaranteed a total annual utility cost savings of \$116,785.

In the absence of the EPC project, Kalispell Schools would have spent \$866,612 in utility costs during this performance period.

The verified utility cost expenditure during this performance period was \$721,503.

This represents a savings of \$145,109 which is \$28,324 greater than the guaranteed utility cost savings.



# Energy Use: HPS vs. LED

	100 watt HPS	LED Replacement <sup>1</sup>
Fixture Watts	130	33
Correlated Color Temperature (CCT)	2000K (orange)	4000K (white)
Color Rendering Index (CRI)	22	75
Initial Lumen Output	9,500	4,157
Lumens per Watt (efficacy)	73	126

1. LED replacement will range from 27-49 watts depending on pole height, spacing and illumination requirements.





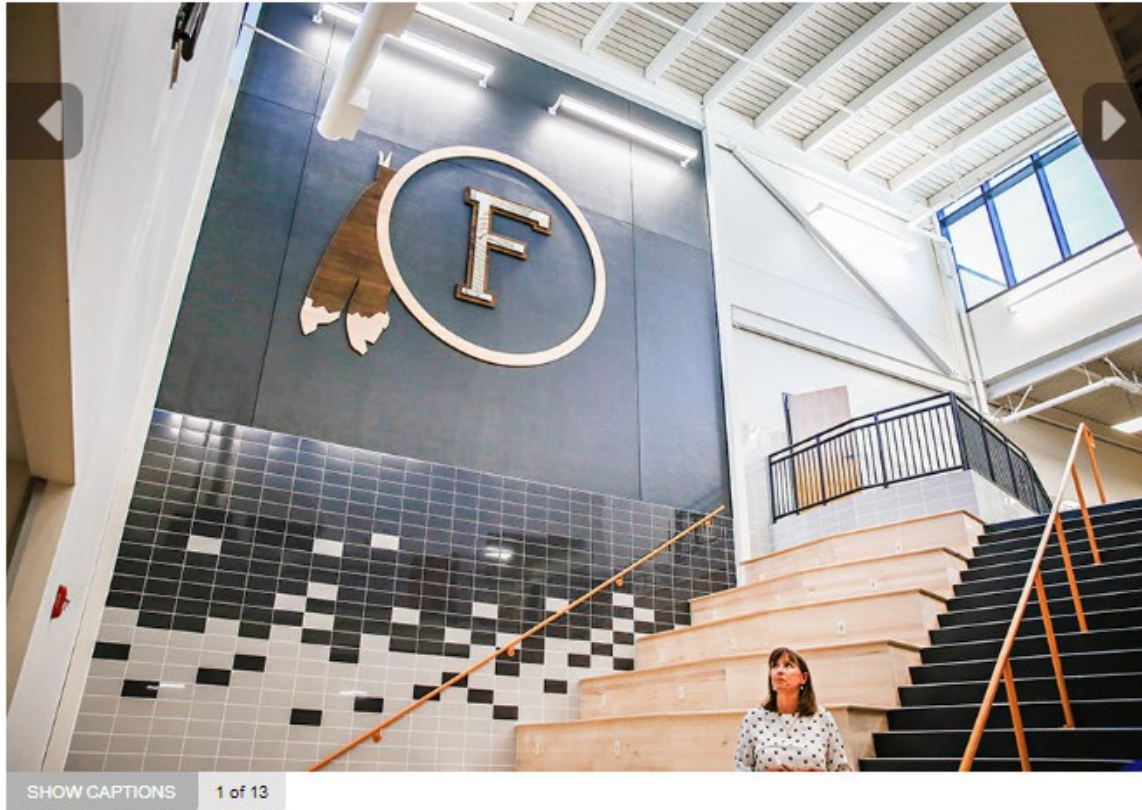
# Phase 5 Project – Energy Performance (LED Lighting)

## News & Features

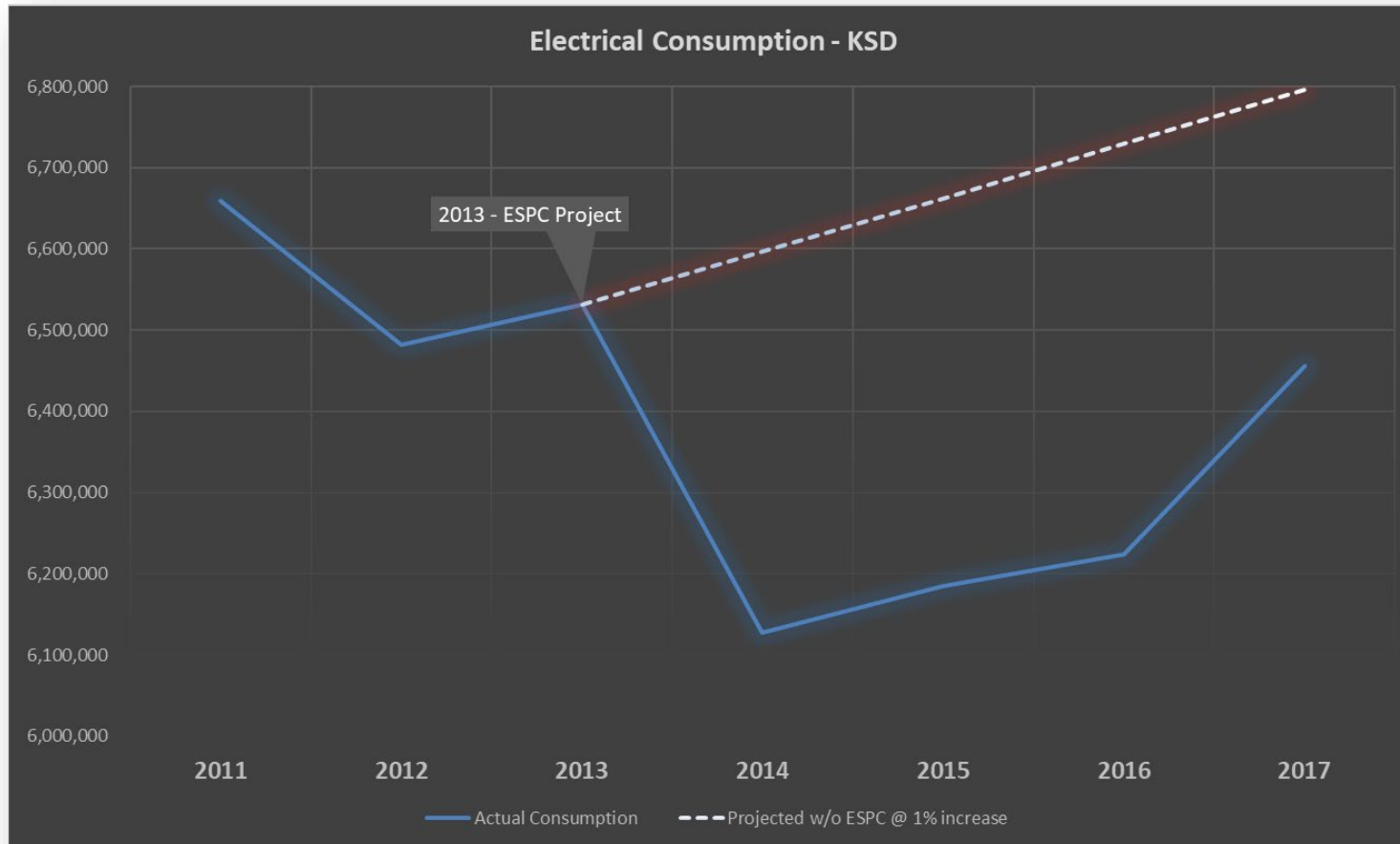
### Kalispell School District to Unveil Revamped Flathead High

Major overhaul includes nearly 50,000 new square feet; other district schools also wrapping up construction projects

BY MYERS REECE // AUG 5, 2019



# Measurement & Verification – Energy Performance (Lighting)

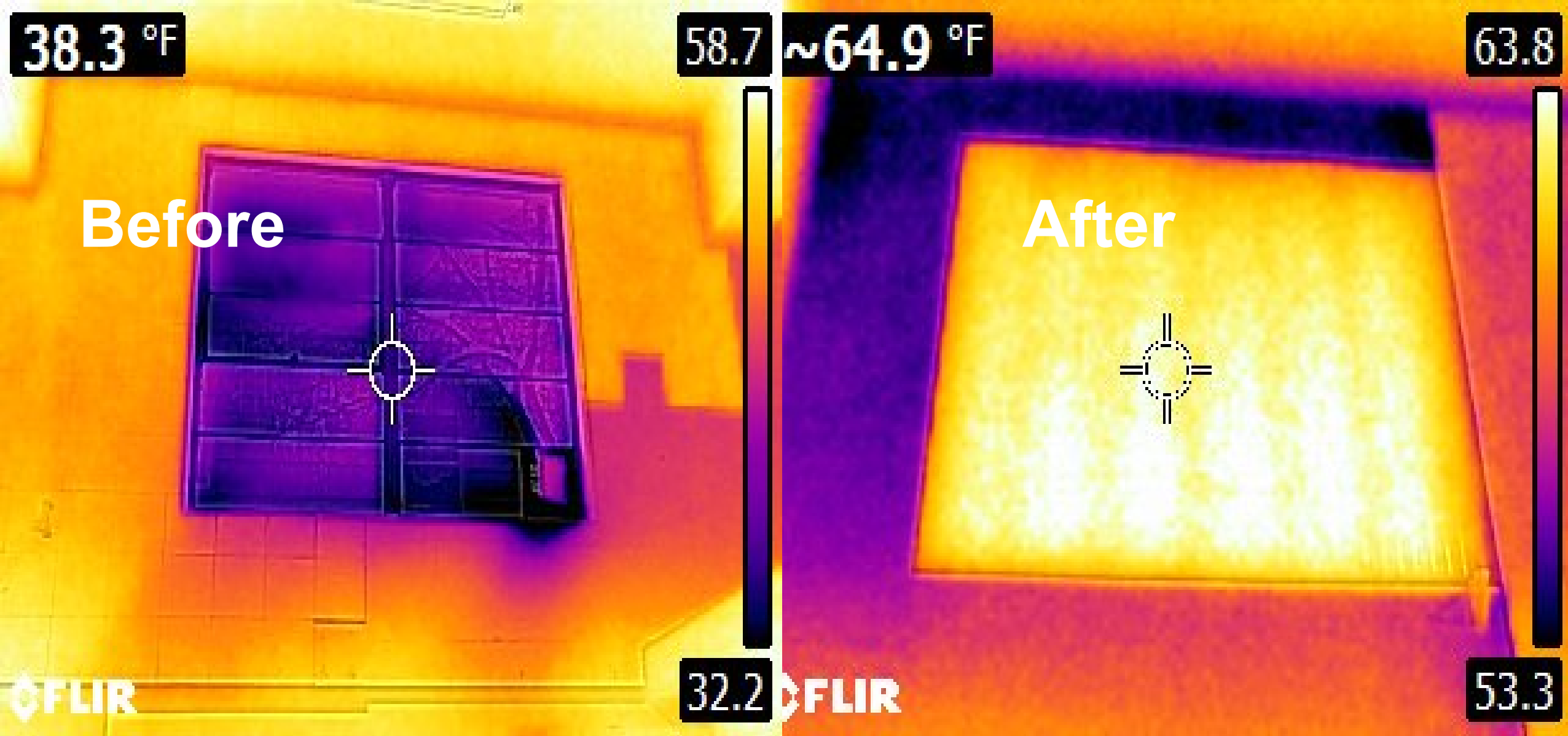


## M&V Option A

- Take pre-wattage measurement sample
- Take post-wattage measurement sample
- Run hours are estimated

## Lighting

- ~37% of Total Electrical Consumption
- Other 63% - Variable



# Measurement & Verification

# THANK YOU!

Montana Energy Office, MT DEQ

AMERESCO

Bonnie Rouse, EPC Program Manager  
406-444-6439, [brouse@mt.gov](mailto:brouse@mt.gov)

Ron Pecarina, Senior Energy Engineer  
406-444-6590, [rpecarina@mt.gov](mailto:rpecarina@mt.gov)

Brian Solan, MT Business Manager  
406-461-7432,  
[bsolan@ameresco.com](mailto:bsolan@ameresco.com)  
[www.ameresco.com](http://www.ameresco.com)

EPC Website <http://deq.mt.gov/Energy/EPC>



Your Trusted Sustainability Partner.